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सत्यमेव जयते

भारतीय लेखा तथा लेखा परीक्षा विभाग
कार्यालय - प्रधान महालेखाकार (सामान्य और सामाजिक क्षेत्र, लेखा परीक्षा), पश्चिम बंगाल
ट्रेजरी बिल्डीगंस, 2, गवर्मेन्ट प्लेस (पश्चिम), कोलकाता - 700 001
INDIAN AUDIT AND ACCOUNTS DEPARTMENT
OFFICE OF THE PRINCIPAL ACCOUNTANT GENERAL
(GENERAL & SOCIAL SECTOR AUDIT), WEST BENGAL
TREASURY BUILDINGS, 2, GOVT. PLACE (WEST), KOLKATA - 700 001

संख्या / No. : FASS-V/EAP/ WB-ADMI/2016-17/876.

दिनांक / Date : 08.08.2017


9.8.17

APD

To

The Project Director,

Water Resources Investigation & Development Department.

O/o the Project Director. WB-ADMI Project.

Block-14/2. CIT Scheme-VIII (M), ICMARD Buildings, 8th Floor.

Ultadanga, Kolkata-700 067.

Subject : Issue of Audit Report in respect of World Bank assisted West Bengal Accelerated Development of Minor Irrigation Project (Loan No. 8090-IN and IDA Cr. No. 5014-IN) for the year 2015 -16 (including the disallowances pertaining to financial year 2014-15).

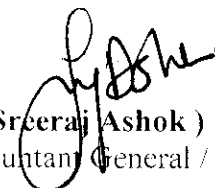
Sir,

I am to forward herewith the Audit Report, duly incorporating the audit observations, in respect of World Bank assisted West Bengal Accelerated Development of Minor Irrigation Project (Loan No. 8090-IN and IDA Cr.No. 5014-IN) for the financial year 2015-16 (including disallowances pertaining to the financial year 2014-15).

The receipt of the same may kindly be acknowledged.

Encl: As stated.

Yours faithfully,


(Sreeraj Ashok)

Dy. Accountant General / FAW.



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Audit Report – Unqualified Opinion.

Report of the Comptroller and Auditor General of India.

To

The Secretary to Government of West Bengal,
Department of Water Resources Investigation and Development,
Khadya Bhawan, Block-A (5th Floor),
11A, Mirza Galib Street,
Kolkata- 700 087, West Bengal.

Report on the Project Financial Statements:

We have audited the accompanying financial statements of the West Bengal Accelerated Development of Minor Irrigation Project financed under World Bank Loan No. 8090-IN / IDA Cr. No. 5014-IN, which comprise the Statement of Sources and Applications of Funds, Reconciliation of Claims to Total Applications of Funds and Management Assertion letter as furnished by the Project Authority for the year ended 31 March 2016. These statements are the responsibility of the Project's management. Our responsibility is to express an opinion on the accompanying financial statements based on our audit.

We conducted our audit in accordance with the Auditing Standards promulgated by the Comptroller and Auditor General of India. Those Standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. Our audit examines, on a test basis, evidence supporting the amounts and disclosures in the financial statements. It also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall statement presentation. We believe that our audit provides a reasonable basis for our opinion.

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In our opinion, the financial statements present fairly, in all material respects, the sources and applications of funds of West Bengal Accelerated Development of Minor Irrigation Project for the year ended 31 March 2016 in accordance with Government of India accounting standards.

In addition, in our opinion, (a) with respect to PFS, adequate supporting documentation has been maintained to support claims to the World Bank for reimbursements of expenditures incurred; and (b) except for ineligible expenditures as detailed in the audit observations, appended to this audit report, expenditures are eligible for financing under the Loan / Credit Agreement. During the course of the audit, PFS/FMRs (RFs : 12 to 18) and the connected documents were examined and these can be relied upon to support reimbursement under the Loan / Credit Agreement.

This report is issued without prejudice to CAG's right to incorporate the audit observations in the Report of CAG of India for being laid before Parliament / State Legislature.

Audit Observations :

A. Relating to Financial year 2015-16.

The expenditure incurred in respect of World Bank assisted West Bengal Accelerated Development of Minor Irrigation Project (Loan No. 8090-IN / IDA Cr. No. 5014-IN), for the financial year 2015-16 is Rs. 193,02,16,754/- and expenditure admitted in audit is Rs. 192,08,68,234/-.

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Out of Rs. 192,08,68,234/-, amount eligible for reimbursement stands at Rs. 159,22,52,386/-, in audit as shown below :-

Category	Expenditure incurred as per audit (Rs.) (2)	Expenditure admitted in audit (Rs.) (3)	Expenditure inadmissible in Audit. (Rs.) (4)	Percentage of reimbursement. (Rs.) (5)	Amt eligible for reimbursement. (Rs.) (6)	Reasons for inadmissible in audit (7)
Goods, non-works, non-consulting services, consultant's services, training and operating costs under Part A, C and D of the Project.	36,52,98,385/-	35,60,30,862/-	92,67,523/-	100%	35,60,30,862/-	<p>1. In <u>Burdwan (A-I & IP) Div:</u> Rs. 94,000/- is inadmissible in audit, as no voucher was found in support of the adjustment.</p> <p>2. (i) In <u>Kolkata (A-I) Division:</u> Excess rate allowed for advertisement in Sambad Pratidin Newspaper resulted in excess expenditure of Rs. 3,952/-, Hence, inadmissible.</p> <p>(ii) No certification was found regarding utilization of fund for payment of lunch packets amounting to Rs.34,391/-, Hence, inadmissible.</p> <p>3. (i) In <u>Kolkata AM Division:</u> Irregular payment of Rs.77,26,210/- to the SAs beyond agreement date, Hence, inadmissible.</p> <p>(ii) Doubtful expenditure of Rs.2,24,720/- towards conduct of 8 days Rockworks I6 Basic Level and Advances Level training to ten officers, Hence, inadmissible</p> <p>(iii) Hiring charges of Rs.30,494/- claimed to have been spent for hiring of vehicles for World Bank personnel visit, on dates when no World Bank personnel visited, Hence, inadmissible.</p> <p>(iv) Cancellation of air ticket of Rs.12,005/- in respect of Shri Naveen Prakash, Pr. Secretary, WRIDD from Kolkata to Bagdogra and back found to be not in order, Hence, inadmissible.</p> <p>4. In <u>Midnapore (AJ) SWID Div:</u> Rs. 2,70,000/- is inadmissible as no documents was found in support of the training programme conducted.</p> <p>5. In <u>Mayurakshi CAD Div:</u> In violation of order no.2433-BP/WBADMP/4D-5(Pt.1)/2012 dt.16.10.2012 office expenses of Rs 341212/-have been incurred by Executive Engineer in excess of prescribed ceiling of Rs.1.00 lakh. Hence, inadmissible.</p>

(1)	(2)	(3)	(4)	(5)	(6)	(7)
						<p>6. In Raiganj(AM) DPMU Div: In violation of order no. 2433-BP/WBADMIP/4D-5(Pt-I)/2012 dt. 16.10.2012, office expenses of Rs. 65494/- have been incurred by Executive Engineer in excess of the prescribed ceiling of Rs. 1.00 lakh. Hence inadmissible.</p> <p>7. In Balurghat (A-I) Div. II: In violation of order No. 2433-BP/WBADMIP/4D-5(Pt-I)/2012 dt. 16.10.2012, office expenses of Rs. 155477/- have been incurred by Executive Engineer in excess of the prescribed ceiling of Rs. 1.00 lakh. Hence, inadmissible.</p> <p>8. In Berhampore (A-I) Div. II: in violation of order No.2433-BP/WBADMIP/4D-5(Pt-I)/2012 dt. 16.10.2012 office expenses of Rs. 27312/- have been incurred by Executive Engineer in excess of the prescribed ceiling of Rs. 1.00 lakh. Hence, inadmissible.</p> <p>9. (i) In Malda (A-M) Resources Div: In violation of order bearing No.2433-BP/WBADMIP/4D-5(Pt.I)/2012 dt.16.10.2012 office expenses amounting Rs.2,52,331/- have been incurred by Executive Engineer in excess of the prescribed ceiling of Rs. 1.00 lakh. Hence, inadmissible.</p> <p>(ii) There was excess expenditure over allotment of Rs.29,925/-. Hence, inadmissible.</p>
Total	36,52,98,385/-	35,60,30,862/-	92,67,523/-		35,60,30,862/-	<p># Under category -A, C & D, PFS showed an expenditure of Rs. 36,56,56,918/-. However expenditure incurred as per audit was Rs. 36,52,98,385/-. The difference of Rs. 3,58,533/- represents the expenditure depicted in PFS in excess of the actual expenditure booked as per records of the <u>Jalpaiguri (SWID) Division</u>. Hence, the expenditure of Rs. 3,58,533/-, as depicted in PFS, is considered as "expenditure not admitted in audit". Thus, adding the disallowed amount of Rs. 92,67,523/- to this amount of Rs. 3,58,533/-, the actual "expenditure not admitted in audit" comes to Rs. 96,26,056/-.</p>

Category	Expenditure incurred as per audit (Rs.) (2)	Expenditure admitted in audit (Rs.) (3)	Expenditure inadmissible in audit (Rs.) (4)	Percentage of reimbursement. (Rs.) (5)	Amt eligible for reimbursement. (Rs.) (6)	Reasons for inadmissible in audit (7)
Goods, non consulting services, consultants' services, training and operating costs under Part B of the Project	156,49,18,369/-	156,48,37,372/-	80,997/-	79%	123,62,21,524/-	1. In Malda (AM) Div. I: Rs.80.997/- is inadmissible due to the diversion of fund without administrative approval.
Total:	156,49,18,369/-	156,48,37,372/-	80,997/-	--	123,62,21,524/-	---

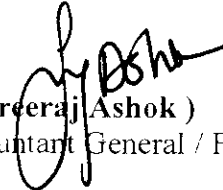
Audit Observations : (Continued)

B. “Adjustment in respect of earlier periods”—relating to Financial year 2014-15.

Audit Report on the PFS pertaining to financial year 2014-15 had mentioned that an expenditure of Rs. 20.82 lakh, in respect of World Bank assisted West Bengal Accelerated Development of Minor Irrigation Project (Loan No. 8090-IN / IDA Cr. No. 5014-IN) represented “expenditure not admitted in audit”. The amount has been claimed during the financial year 2015-16 as ‘Adjustment in respect of earlier periods’ i.e relating to the financial year 2014-15. On scrutiny, in course of current audit, the details of amount admitted are given below:

IBRD Loan No. & IDA Cr. No.	Part	Expenditure incurred (As per PFS 2014-15)	Expenditure not admitted in audit (As per Audit Report on PFS 2014-15)	Expenditure pertaining to 2014-15 (Admitted in current Audit)	Percentage of reimbursement	Amount eligible for Reimbursement
8090 IN & 5014	A.C & D	18,82,660/-	18,82,660/-	18,82,660/-	100%	18,82,660/-
	B	1,99,736/-	1,99,736/-	1,99,736/-	79%	1,57,791/-
		20,82,396/-	20,82,396/-	20,82,396/-	---	20,40,451/-

Date : 23/05/2017.


(Sreeraj Ashok)
Dy. Accountant General / FAW